



County of Los Angeles CHIEF EXECUTIVE OFFICE

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WILLIAM T FUJIOKA
Chief Executive Officer

July 2, 2013

To: Supervisor Mark Ridley-Thomas, Chairman
Supervisor Gloria Molina
Supervisor Zev Yaroslavsky
Supervisor Don Knabe
Supervisor Michael D. Antonovich

From: William T Fujioka
Chief Executive Officer

Board of Supervisors
GLORIA MOLINA
First District
MARK RIDLEY-THOMAS
Second District
ZEV YAROSLAVSKY
Third District
DON KNABE
Fourth District
MICHAEL D. ANTONOVICH
Fifth District

CITIZENS COMMISSION ON JAIL VIOLENCE - FISCAL REVIEW - STATUS UPDATE (ITEM NO. S-3, AGENDA OF APRIL 16, 2013)

On April 16, 2013, the Board requested that the Chief Executive Officer (CEO) report back on the 14 Citizen's Commission on Jail Violence (CCJV) recommendations with a potential fiscal impact. In consultation with the Implementation Monitor (Monitor) and independent subject matter experts (Consultants), the CEO developed a three phase fiscal strategy for implementation and funding of the CCJV recommendations (Attachment I).

Phase I: Completion before June 30, 2013

5 recommendations:

- 4 have been implemented or are in progress
- 1 was recently revised by the Sheriff's Department (Sheriff) and is under review by the Monitor

Phase II: Completion before December 31, 2013

8 recommendations:

- 3 are under review by the CEO
- 1 is under review by the Monitor
- 3 are under evaluation by the Sheriff
- 1 is being developed by the CEO

Phase III: Completion after December 31, 2013

1 recommendation:

- 1 is under review by the CEO

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The CEO, Sheriff, Monitor, and Consultants have established a review and clearance protocol to ensure each funding request complies with the corresponding CCJV recommendation(s) and is fiscally sustainable. The Sheriff's current funding estimate is \$88,470,000, compared to their original proposal of \$60,915,000.

The following summarizes the funding status of the proposals under CEO review:

Phase I:

Approximately \$1,010,000 in ongoing CCJV funding was approved in a Fiscal Year 2012-13 Mid-Year Budget Adjustment.

Phase II:

An initial \$10,000,000 has been set aside in a Provisional Financing Uses (PFU) budget for implementation of the Sheriff's proposals. After the preliminary review of two proposals, the CEO estimates \$7,450,000 will be required while the review of a third proposal has just begun. We anticipate returning to the Board within the next 60 days with a recommendation for these three proposals; whereupon Board approval, funding will be moved from PFU to the Sheriff's budget.

Another \$5,000,000 was set aside in PFU for the implementation of the Office of the Inspector General.

Phase III: The CEO is consulting with the Chief Information Officer on the proposed information systems enhancements.

The remaining proposals are either under the review of the Sheriff or the Monitor/Consultants.

Additional information for each of the 14 CCJV recommendations are provided in Attachment II.

WTF:GAM:SW
DT:llm

Attachments

c: Executive Office, Board of Supervisors
County Counsel
Sheriff
Chief Information Office

ATTACHMENT I

	Rec No.	Recommendation (Short Title)	LASD Original Proposal (as of 12/4/12)		2012-13 Budget	2013-14 Recommended Budget*	CEO Preliminary Estimate for 2013-14 (as of 6/21/13)		Status	
			Staffing Request	Budget Request			Staffing	Budget		
PHASE I										
0-6 months (due June 30, 2013)	1	3.12	Body Scanners	NA	TBD	Funds previously allocated	\$0	NA	\$0	Contract awarded but a protest was filed
	2	4.04	Creation of Assistant Sheriff of Custody	3	\$771,000	\$263,000	\$739,000	3	\$739,000	Implemented
	3	7.05	Create Investigations Division (recruit Chief)	1	\$313,000	\$135,000	\$271,000	1	\$271,000	Implemented
	4	7.12	Use of Force Tracking System	TBD	\$30,000	\$0	\$0	0	\$0	Implemented
	5	7.15	Lapel Cameras	NA	TBD	\$0	\$0	NA	\$0	Monitor Evaluating Proposal
			<i>PHASE 1 Total</i>	4	\$1,114,000	\$398,000	\$1,010,000	4	\$1,010,000	
PHASE II										
6-12 months (due December 31, 2013)	1	4.11	Facility Administration Staffing	TBD	TBD	\$0	\$10,000,000	0	\$0	Under Sheriff Review
	2	4.12	Create Internal Audit & Inspections Division	41	\$8,464,000	\$0		0	\$0	Monitor Evaluating Proposal
	3	6.03	Increase Custody Specific Training	75	\$12,097,000	\$0		26	\$5,888,000	CEO Evaluating Proposal
	4	6.05	Supervisor to Staff Ratio	103	\$19,647,000	\$0		0	\$0	Under Sheriff Review
	5	6.07	Expand Use of Custody Assistants	160	\$14,875,000	\$0		0	\$0	Under Sheriff Review
	6	7.01	Restructure Investigation/Disciplinary System	36	TBD	\$0		0	TBD	CEO Evaluating Proposal
	7	7.08	Custody Facility Risk Managers	8	\$1,718,000	\$0		0	\$1,562,000	CEO Evaluating Proposal
	8	8.01	Establish Office of the Inspector General	TBD	TBD	\$0		\$5,000,000	43	TBD
			<i>PHASE 2 Total</i>	423	\$56,801,000	\$0	\$15,000,000	69	\$7,450,000	
PHASE III										
>12 months	1	3.08	Information System overhaul	TBD	\$3,000,000	\$0	TBD	TBD	TBD	CEO Evaluating Proposal
			<i>PHASE 3 Total</i>	0	\$3,000,000	\$0	\$0		\$0	
TOTAL IMPLEMENTATION				427	\$60,915,000	\$398,000	\$16,010,000		\$8,460,000	

* Phase II 2013-14 Recommended Budget contains funding within PFU to support the development of the CCJV recommended Sheriff and Office of Inspector General operations.

**CITIZEN'S COMMISSION ON JAIL VIOLENCE
IMPLEMENTATION STATUS SUMMARY
(AS OF JUNE 21, 2013)**

PROPOSALS IMPLEMENTED OR IN PROGRESS

1. Recommendation 3.12 (*IN PROGRESS*)

"The Board should provide funding so the Department can purchase additional body scanners"

The Request for Proposal for body scanners closed on April 10, 2013; however, a protest was filed by a competitor. Anticipated installation date is August 2013 (original target date was June 2013). The cost for the body scanners was fully offset with funds from an "over detention" lawsuit settlement.

2. Recommendation 4.4 (*IMPLEMENTED*)

"The Department should create a new Assistant Sheriff for Custody position whose sole responsibility would be the management and oversight of the jails"

3. Recommendation 7.5 (*IMPLEMENTED*)

"Internal Affairs Bureau (IAB) and Internal Criminal Investigations Bureau (ICIB) should be part of an Investigations Division under a Chief who would report directly to the Sheriff"

4. Recommendation 7.12 (*IMPLEMENTED*)

"The Department should implement an enhanced and comprehensive system to track force reviews and investigations"

The Department initially planned to expand a system known as Operations Information Management (OIM) to enable custody managers to assign and track force reviews and investigations.

The Department has subsequently identified an alternative existing system known as the electronic Line Operations Tracking System (e-LOTS) which the Monitor has reviewed and confirmed will comply with CCJV recommendation 7.12. No additional funding is required for the e-LOTS system.

PROPOSALS UNDER EVALUATION BY THE DEPARTMENT

5. Recommendation 4.11

"Management staff should be assigned and allocated based on the unique size and needs of each facility"

The Department is analyzing the operations staffing needs of each jail facility.

6. Recommendation 6.5

"The number of supervisors to deputies should be increased and the administrative burdens on custody supervisors should be minimized"

This proposal is currently under review by the new Assistant Sheriff for the Custody Division.

7. Recommendation 6.7

"The Department should utilize more Custody Assistants"

In May 2013, the Department froze 75 Deputy Sheriff positions to create 75 Custody Assistant positions to achieve the 65:35 ratio provided in the Memorandum of Understanding with the Association for Los Angeles Deputy Sheriffs. The Department is completing an assessment to determine if additional Deputy Sheriff positions can be converted to Custody Assistant positions.

PROPOSALS UNDER EVALUATION BY THE MONITOR

8. Recommendation 4.12

"LASD should create an internal Audit and Inspections Division"

The Monitor and subject matter experts are reviewing the Department's proposal.

9. Recommendation 7.15 (PROPOSAL REVISED)

"The use of lapel cameras as an investigative tool should be broadened"

The Department conducted a pilot which included the use of Personal Video Recording Devices (PVRD) during high-risk escorts, significant incidents, or other notable duties with the need for a video record of the incident.

On June 17, 2013, the Department requested \$26,700,000 to expand the Closed Circuit Television system (CCTV) in lieu of the PVRD program. The Monitor has been requested to evaluate the feasibility of this request.

PROPOSALS UNDER EVALUATION BY THE CEO

10. Recommendation 3.8

"Personnel Performance Index (PPI) and Facility Automated Statistical Tracking should be replaced with a single, reliable and comprehensive data tracking system"

Since the April 2, 2013 report, the Department has submitted additional documents to support their proposal. The CEO is consulting with the Chief Information Office on the proposed comprehensive data tracking system.

11. Recommendation 6.3

"Deputies and supervisors should receive significantly more Custody specific training overseen by the Department's Leadership and Training Division"

12. Recommendation 7.1

“The investigative and disciplinary system should be revamped”

13. Recommendation 7.8

“Each jail should have a Risk Manager to track and monitor use of force investigations”

For recommendations 6.3, 7.1 and 7.8, the CEO has concluded its preliminary review of the Department’s request and has asked for a more comprehensive proposal. We anticipate a recommendation to the Board will be submitted within the next 60 days.

14. Recommendation 8.1

“The Board of Supervisors should create an independent Inspector General’s Office to provide comprehensive oversight and monitoring of the Department and its jails”

The CEO has drafted a preliminary organizational structure and estimated annual operating costs for the Office of the Inspector General (OIG). In the Fiscal Year 2013-14 Recommended Budget, \$5 million in ongoing funding was set aside in the Provisional Financing Uses budget for the OIG.